

Matters relating to adaptation

Matters relating to the Global Goal on Adaptation

On matters related to the modalities for work under the Baku Adaptation Road Map and to paragraph 38 of decision 2/CMA.5

31.03.2025

### **Joint submission –**

## **Submission by Morocco on behalf of Burkina Faso, Chad, Kenya, Morocco and Uganda**

This submission by Morocco on behalf of Burkina Faso, Chad, Kenya, Morocco and Uganda responds to a call to Parties in para 32 of decision 3/CMA. 6 to submit views on matters related to the modalities for work under the Baku Adaptation Road Map (BAR) and to paragraph 38 of decision 2/CMA.5.

### **1. Context - Adaptation finance & the GGA**

There is a growing need to move beyond planning and place greater emphasis on the implementation of adaptation efforts, supported by adequate means of implementation (MoI). In this regard, addressing the issue of MoI—particularly finance—is essential. While there have been efforts to scale up adaptation finance through various multilateral processes, they remain insufficient when measured against the urgency and scale of needs in African and other developing countries, especially as climate impacts continue to intensify across vulnerable regions.

In line with Article 7 and 9 of the Paris Agreement, developed countries commit to providing sufficient financial resources to finance adaptation in developing countries. This is essential to achieve the goals of the Global Goal on Adaptation (GGA), implement National Adaptation Plans (NAPs) and respond to nationally defined adaptation needs.

Scaled up and adequate adaptation finance is essential to meet the objectives of the GGA: strengthening resilience, reducing vulnerability, and enhancing adaptive capacity, where indicators on MoI remain a priority for Africa and developing countries.

In this context, we would like to note with regret the diluted language on «factors for the implementation of adaptation action» used in Para 10 (d) of the decision 3/CMA.6.

### **2. On the modalities for work under the Baku Adaptation Road Map**

Further work on the GGA under the Paris Agreement/Article 7.1, and related indicators should provide a basis upon which Parties can continuously monitor support for adaptation.

Para 28 of decision 3/CMA. 6 *affirms* that the agenda item on matters relating to the global goal on adaptation is a standing agenda item and will continue to be included in the agenda of the subsidiary bodies and CMA starting in 2026 and subsequent sessions.

In this context, we consider that the Baku Adaptation Road Map should be a continuation of the work under the GGA and its implementation post CMA. 7 where the work on the UAE-

Belém Work Programme indicators will be finalized. The main objective of the Baku Adaptation Road Map should be **to advance progress in the implementation of Article 7.1 of the Paris Agreement and support the elements outlined in paragraph 38 of decision 2/CMA.5**. In this context, the Baku Adaptation Road Map and its high-level dialogue should provide policy guidance and recommendations on advancing progress in the implementation of thematic and dimension targets of the UAE-Belém Work Programme on indicators, and para 38 of decision 2/CMA.5.

Recognizing the urgency of adaptation, as stated in the AR 6 of the Intergovernmental Panel on Climate Change (IPCC), and considering the alarming adaptation implementation and finance gap, as outlined in the UNEP Adaptation Gap Report 2024, we call for the Baku Adaptation Road Map to be action-oriented and implementation-focused. It must be a platform that primarily serves the aim of accelerating adaptation implementation, through concrete policy guidance, recommendations addressing the gaps in adaptation finance and implementation including measures aiming at monitoring adequacy of adaptation action and support, reinforcing regional cooperation and exchange of knowledge to overcome existing adaptation barriers, urgently close adaptation gaps and develop solutions to enhance the implementation of the GGA and the UAE Framework for Global Climate Resilience; hence contributing to the analysis of information needed for future global stocktakes.

While knowledge exchange and sharing of best practices taking into account global and local dimensions of adaptation, is a component of this process, it should not shift the focus of the Road Map from the main concern of advancing progress in the implementation of Article 7.1 and para 38 elements, which depends on the provision of means of implementation (finance, technology development, and transfer and capacity building) from developed countries, as per their commitment and obligations under the UNFCCC and the Paris agreement.

On modalities, we suggest carrying out the assessment of progress on adaptation implementation through:

- **An annual technical assessment report prepared by the Secretariat on the UAE framework for global climate resilience and para 38 – decision 2/CMA.5**, and in particular on aspects related to adaptation implementation, coupled with
- **An annual high-level dialogue (the Baku high-level dialogue on adaptation, para 30/decision 3. CMA6)** to consider the report and advance strategic and operational objectives regarding the acceleration of adaptation implementation and identification of related challenges, the operationalization of the outcomes of the UAE-Belém Work Programme on indicators, and the implementation of the UAE Framework for Global Climate Resilience.
- **Consideration of Secretariat reports and the reports of high-level dialogues by Parties under the GGA agenda with a view of forwarding recommendations to CMA for adoption.**

We emphasize the party-driven nature of the suggested process and proposes that Parties provide submissions to reflect on the technical assessment report prior to the high-level dialogue. We invite submissions from Parties 2 months in advance.

We suggest that the Presidency with the support of the Secretariat prepares an **outcome report of the dialogue** including recommendations based on the discussions for consideration by Parties. These recommendations will be considered under the GGA framework, and also inform future GSTs.

**Timeline:**

**SB 62:** Draft decision on the modalities for work under the Baku Adaptation Road Map

**CMA.7:** Adoption of the decision

**3. On matters related to paragraph 38 of decision 2/CMA.5**

The technical assessment report mentioned above should also cover aspects relating to Para 38 of decision 2/CMA.5 and track progress on these. We recall the priorities we would like to see addressed in this regard:

**On IPCC:**

We welcome the initiative of the special event to be held at the sixty-second session of the subsidiary bodies (SB 62) on the ongoing work of Working Group II of the IPCC, as per Para 37 - decision 3/CMA. 6.

We would like to call for further scientific work on adaptation and related methodologies to guide and inform subsequent action.

We need to continue striking a balance between the scientific effort allocated to mitigation and adaptation towards building adaptation strategies and models adapted to African and developing contexts and operationalizing the work on indicators. In this regard, collaborations with national actors in developing countries are key, to co-develop, inter alia, tools and methodologies for assessing the costs of adaptation, while also considering the linkage with the assessment of costs related to loss and damage.

**On the linkage GGA-GST:**

We would like to recall our position at CMA.6 on the importance of the linkage between GGA and GST processes, through having the GGA outcomes feed into future global stocktakes. The GST cycles should be informed by updates and inputs from the GGA process.

**On the review of the UAE Framework for Global Climate Resilience:**

We welcome Para 38 of decision 3/CMA.6 that *decides* to undertake this review after the second global stocktake and to initiate consideration of the terms of reference for the review after the completion of the United Arab Emirates–Belém work programme.

We emphasize that the scope and modalities of the review need to be discussed and agreed on, in view of operationalizing para 10/2. CMA. 5 on implementation & integration of Mol indicators.